

Message Text

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ACTION IO-10

INFO OCT-01 ARA-06 NEA-10 ISO-00 IOE-00 AF-06 EA-06 EUR-12

CIAE-00 DODE-00 PM-03 H-02 INR-07 L-03 NSAE-00 NSC-05

PA-01 PRS-01 SP-02 SS-15 USIA-06 AID-05 COME-00 EB-07

FRB-03 TRSE-00 XMB-02 OPIC-03 CIEP-01 LAB-04 SIL-01

OMB-01 /123 W

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FM AMEMBASSY BRASILIA

TO SECSTATE WASHDC PRIORITY 9494

INFO AMEMBASSY ALGIERS

USMISSION USUN NEW YORK

AMCONSUL RIO DE JANEIRO

AMCONSUL SAO PAULO

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E.O.11652: N/A

TAGS: UNGA, EGEN, BR

SUBJECT: UNGA SEVENTH SPECIAL SESSION - CONSULTATION WITH THE GOB

DEPT PLEASE PASS ALL AMREP DIP POSTS AS APPROPRIATE

REF: A. STATE 112992 B. STATE 75525 C. BRASILIA 3469

1. SUMMARY: PER REF A (PRIOR TO SECRETARY'S SPEECHES TO
IEA AND OECD), EMBASSY PRESENTED US VIEWS ON 7TH SPECIAL SESSION (7SS
)

TO FONMIN OFFICIALS WHO OFFERED PRELIMINARY COMMENTS. IN ESSENCE,
GOB OFFICIALS CONSIDER IT VERY LIKELY THAT, DESPITE BEST EFFORTS,
THE 7SS WILL BE A REPLAY OF THE CONFRONTATIONAL
TONE OF THE 6SS. IN THEIR JUDGMENT, BRAZIL HAS LITTLE LEVERAGE
TO EXERT MODERATING INFLUENCE, EVEN THOUGH THE GOB SHARES
MANY OF THE USG'S CONCERNS ABOUT THE COURSE OF THE 6SS. GOB

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OFFICIALS BELIEVE THAT ALGERIA'S CONTINUED LEADERSHIP AND THE NON-
ALIGNED CONSENSUS LIKELY TO EMERGE FROM THE LIME CONFERENCE WILL

THWART CONSTRUCTIVE EFFORTS AT THE 7SS. THE BRAZILIAN DELEGATION WILL NOT PUBLICLY OPPOSE THE NON-ALIGNED STANCE BECAUSE THE GOB BELIEVES THAT BRAZIL LACKS THE INFLUENCE, CREDIBILITY, AND LDC TRUST TO DO ANYTHING EXCEPT ISOLATE ITSELF. BRAZIL WILL TRY TO PERSUADE THE LIMA PARTICIPANTS NOT TO FREEZE POSITIONS PRIOR TO THE 7SS BUT IT DOES NOT EXPECT TO SUCCEED.

2. THE GOB OFFICIALS RESPONDED VERY POSITIVELY TO THE US INITIATIVE FOR A SERIES OF CONSULTATIONS ON 7SS ISSUES. EMBASSY BELIEVES THAT A CONTINUING EXCHANGE OF VIEWS CAN ACHIEVE CERTAIN US OBJECTIVES, INCLUDING FEEDBACK WHICH WILL BE USEFUL FOR PLANNING IN BOTH WASHINGTON AND BRASILIA. TO CONTINUE SUBSTANTIVE CHANGES, EMBASSY REQUESTS THAT DEPARTMENT FURNISH SUBSTANTIVE BACKGROUND ON US AGENDA PROPOSALS AND REACTIONS FROM OTHER CAPITALS. END SUMMARY.

3. ON MAY 21, ECON COUNSELOR AND POLOFF MADE INITIAL CALL ON COUNSELOR MARCOS CASTRIOTI AZAMBUJA, CHIEF OF FONMIN'S UN DIVISION, TO MAKE PRESENTATION REQUESTED IN REF A. BASIC POINTS MADE INCLUDE: (A) THE APPROACH OUTLINED IN THE SECRETARY'S KANSAS CITY SPEECH AS IT RELATED TO MULTILATERAL ACTIVITIES, (B) US AGENDA PROPOSAL IN REF A (PARA 5) AND OVERALL VIEWS STATED IN REF B (PARA 6), AND (C) EMPHASIS THAT BRAZIL WAS ONE OF A LIMITED NUMBER OF MAJOR COUNTRIES WITH WHICH USG DESIRED TO ENTER INTO A SYSTEMATIC AND SUBSTANTIVE EXCHANGE OF VIEWS AS PART OF PREPARATIONS FOR THE 7TH SS.

4. AZAMBUJA RESPONDED VERY POSITIVELY, NOTING THAT THE GOB IS BEGINNING TO PUT TOGETHER ITS VIEWS ON VARIOUS 7SS ISSUES, AND THAT USG WAS BEGINNING PROCESS OF CONSULTATIONS WELL IN ADVANCE OF THE SESSION AT A TIME WHEN EXCHANGE HAD MAXIMUM UTILITY TO BOTH SIDES. AZAMBUJA SUGGESTED A FURTHER DISCUSSION WITHIN NEXT FEW WEEKS, AT WHICH TIME HE EXPECTS TO RESPOND TO SUBSTANTIVE POINTS IN US PRESENTATION.

5. WHILE REITERATING THE GOB'S DISAPPOINTMENT AT THE OUTCOME OF THE 6SS -- BECAUSE THE NEWLY-RICH OIL PRODUCERS LACKED SELF-CONFIDENCE AND OTHER LDCS WERE RUNNING SCARED -- LIMITED OFFICIAL USE
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AZAMBUJA SAID THAT HE DOES NOT FORESEE ANY IMPROVEMENT AT THE 7SS, CITING ALGERIA'S CONTINUING LEADERSHIP, AND THE CON-ALIGNED CONSENSUS LIKELY TO EMERGE FROM THE "DRESS REHEARSAL" AT THE LIMA CONFERENCE OF NON-ALIGNED STATES. HE NOTED THAT LIMA PARTICIPANTS, HAVING NEGOTIATED THEIR POSITIONS AND REACHED A CONSENSUS, WILL FIND IT "TIRESOME" TO REOPEN AND RENEGOTIATE AGENDA ITEMS AT THE 7SS.

6. ACCORDING TO AZAMBUJA, BRAZIL WILL NOT SEEK AN INDEPENDENT OR LEADERSHIP ROLE -- BRAZIL DOES NOT COMMAND

SUFFICIENT INFLUENCE, POLITICAL CREDIBILITY (A VEILED REFERENCE TO THE IMPLICATIONS OF BRAZIL'S DOMESTIC POLITICAL ARRANGEMENTS FOR ITS INTERNATIONAL STATUS) OR LDC TRUST TO LEAD OR SOFTEN THE NON-ALIGNED STANCE AT THE 7SS. OTHER LIABILITIES WERE ITS VERY SPECIAL POSITION AS AN "INTERMEDIATE" COUNTRY, WITH CLOSE TIES TO THE INDUSTRIAL WORLD (INCLUDING ITS "NEAR STATUS"), THE AFRICANS' MISTRUST OF BRAZIL'S LONG-TIME CLOSE RELATIONSHIP WITH PORTUGAL AND ITS SOUTH AFRICAN "CONNECTION" (BRAZIL BUYS SOUTH AFRICAN URANIUM ORE AND TRADES ACTIVELY WITH THAT COUNTRY) AND THE WARINESS OF OTHER LATIN AMERICAN COUNTRIES OF A BRAZILIAN ROLE. IF BRAZIL TOOK ANY POSITION FAVORING THE DCS, AZAMBUJA CONTINUED, IT WOULD BE A "KAMIKAZE" FOR BRAZIL, AND OTHER LDCS WOULD REGARD BRAZIL AS AN "ECCENTRIC," NOT A LEADER. EVEN THROUGH BRAZIL TRIES TO BUILD BRIDGES BETWEEN THE NON-ALIGNED AND THE DCS, BRAZIL NEVERTHELESS MUST ACT AS "ONE OF THE BOYS" IN THE LDC CAMP. WITHIN THESE SEVERE LIMITS, BRAZIL WOULD TRY IN THE LIMA CONFERENCE, AT WHICH BRAZIL HAS ONLY OBSERVER STATUS, TO PERSUADE THE PARTICIPANTS NOT TO FREEZE POSITIONS AND TO GO TO THE 7SS WITH AN OPEN MIND, BUT THE GOB DID NOT EXPECT TO ACHIEVE MAJOR RESULTS WITH THIS EFFORT. BY THE END OF THE DECADE, BRAZIL'S POSITION WOULD HAVE CHANGED AND A MORE EFFECTIVE ROLE WOULD BECOME FEASIBLE. AT THAT TIME, HE IMPLIED, BRAZIL HOPES TO ASSUME A MORE PROMINENT ROLE IN MULTILATERAL BODIES.

7. AZAMBUJA STATED THAT THE GOB AGREES THAT: (A) THE 7SS IS NOT A SUITABLE NEGOTIATING FORUM FOR COMPLEX ISSUES, (B) TRADE AND OTHER TECHNICAL ISSUES SHOULD REMAIN IN THE SPECIALIZED FORA CREATED FOR THEM, ALTHOUGH SOME OVERALL GUIDANCE MIGHT EMANATE FROM THE UNGA, AND (C) THE AGENDA OF THE 7SS SHOULD BE LESS LIMITED OFFICIAL USE
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COMPREHENSIVE AND AMBITIOUS THAN THE 6SS, WITH THE HOPE THAT CONSTRUCTIVE (THE TERM "REALISTIC" IS NOT APPROPRIATE) ACTIONS EMERGE. WHILE RECENT MEETINGS OF THE UNGA AND OTHER BODIES HAVE BROUGHT FORTH A FLOWERING OF IMAGINATIVE ACADEMIC IDEAS, THEY HAVE NOT BEEN TRANS-LATED INTO CONSTRUCTIVE ACTIONS BECAUSE OF OVERLAPPING RESPONSIBILITIES AND THE EMERGENCE OF "TEMPORARY" LEADERSHIP (I.E., ALGERIA). FOR THIS REASON THE GOB IS STRONGLY INTERESTED IN THE WORK OF THE GROUP OF EXPORTS, TO WHICH THE GOB HAS MADE A SUBSTANTIAL INPUT. IN THIS REGARD, AZAMBUJA NOTED THE GOB'S STRONG INTEREST IN EVENTUAL REFORM OF THE UN CHARTER ALTHOUGH IT RECOGNIZES THAT THE USG HAS RESERVATIONS IN THIS AREA.

8. AZAMBUJA SAID THAT HE WELCOMES THE USG'S "CLEARING OF THE AIR" IN ITS NEW WILLINGNESS TO SAY NO WHEN IT OPPOSES MEASURES EVEN IF IT FINDS ITSELF ISOLATED. MOREOVER, NOT SHARING SOME OF THE US'S "GLOOMY" VIEWS OF THE UN AND MULTILATERAL DIPLOMACY, BRAZIL WANTS THE US TO PLAY A MORE

ACTIVE ROLE. FOR INSTANCE, AT THE 29TH UNGA, HE THOUGHT, THE US HAD MERELY ATTENDED BUT KEPT ITS PARTICIPATION TO A MINIMUM.

9. COMMENT: BRAZIL BELIEVES THAT AN OPEN BID FOR LEADERSHIP IN ANY CAMPT -- LDC, DC, OR THE INTERMEDIATE COUNTRIES -- IS PRE-MATURE. ITS DESIRE TO AVOID ISOLATION CONSTRAINS IT TO REMAIN PUBLICLY IDENTIFIED WITH THE LDC CAMP. NONETHELESS, THE GOB WANTS TO DO NOTHING WHICH WILL ENCUMBER ITS FLEXIBILITY. THUS, IT SHARES US CONCERNS ABOUT THE PERUVIAN FORMULATION OF COLLECTIVE ECONOMIC SECURITY IN THE OAS (REF C), AND IT HAS CERTAIN RESERVATIONS ON THE CHARTER OF ECONOMIC RIGHTS AND DUTIES AND THE NEW INTERNATIONAL ECONOMIC ORDER BUT IS RELUCTANT TO PRESS THEM OPENLY. THE EMBASSY BELIEVES THAT THE USG SHOULD CONTINUE ITS EFFORT TO FOSTER A CLOSER DIALOGUE WITH THE GOB ON 7SS ISSUES, EVEN THOUGH WE SHOULD NOT EXPECT ANY PUBLIC SUPPORT FOR OUR VIEWS.

10. THE EMBASSY THUS RECOMMENDS THAT WE CONTINUE SUBSTANTIVE CONSULTATIONS WITH THE GOB. THE DIALOGUE CAN (A) PROVIDE USEFUL FEED-BACK TO WASHINGTON ON THE VIEWS OF AN IMPORTANT UNGA PARTICIPANT, AND (B) LEND STRENGTH TO OUR SUBSTANTIVE ARGUMENTS, WHICH THE BRAZILIANS THEMSELVES LIMITED OFFICIAL USE
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MIGHT MAKE USE OF IN THEIR EFFORTS AT THE LIMA CONFERENCE. EMBASSY REQUESTS THAT THE DEPARTMENT PROVIDE SUCH FURTHER ELABORATION OF THE US AGENDA PROPOSALS AS MAY BE AVAILABLE (I.E., WHAT SPECIFICALLY THE USG HAS IN MIND UNDER EACH TOPIC) TO ASSIST US IN FUTURE MEETINGS. CRIMMINS

NOTE BY OC/T: NOT PASSED ALL AMREP DIP POSTS.

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